

Message Text

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42

ACTION SS-25

INFO OCT-01 ADP-00 SSO-00 NSCE-00 /026 W

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O 310108Z AUG 73 ZFF-6

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC IMMEDIATE 9220

INFO AMEMBASSY TOKYO IMMEDIATE

AMEMBASSY CANBERRA IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY SEOUL IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 USUN 3039

EXDIS

C O R R E C T E D COPY (FOR DATE IN SUBJ LINE AUGUST 30 VICE 29)

E.O. 11652: GDS

TAGS: PFOR UN KS KN

SUBJ: KOREA IN 28TH UNGA: AUGUST 30 MEETING

REFS: (A) USUN 3015

(B) STATE 172670

(C) USUN 3001

(D) USUN 3038

SUMMARY: AT AUGUST 30 MEETING OF HEADS OF UK, AUSTRALIA, JAPAN, ROK AND US MISSIONS, NO OBJECTIONS RAISED TO US SUGGESTED LANGUAGE ON UNC PORTION OF DRAFT RES. UK AGREED TO DRAFT RES AND FORMALLY AGREED TO CO-SPONSOR. JAPAN AGREED TO CO-SPONSOR BUT HAD SOME SUGGESTED LANGUAGE CHANGES. AUSTRALIA AGREED TO RES TEXT CONTINGENT ON MINISTERIAL SIGNATURE. AS SOON AS FINAL AGREEMENT REACHED ON LANGUAGE, WG WILL PROCEED TO BI-LATERALS WITH CO-SPONSORS AIMING FOR FORMAL CO-SPONSORS MEETING ON SEPT 5. ACTION REQUESTED: APPROVAL BY AUG 31 11:00 A.M. OF MINOR LANGUAGE ADDITION TO MAKE PREAM PARA 2 BEGIN QUOTE NOTING WITH APPROVAL END QUOTE. END SUMMARY.

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1. AMB SCALI OPENED MEETING OF HEADS OF UK, JAPAN,

AUSTRALIA AND ROK MISSIONS AUG 30, WITH REPORT ON US INSTRUCTIONS PER REFTEL B. AMB OGIOS (JAPAN) REPORTED HE AUTHORIZED SUPPORT IN PRINCIPLE OMNIBUS RES WITH PROVISION THAT IF RESULTS OF SOUNDINGS PESSIMISTIC ON CHANCES OF SUCCESS WE RECONSIDER INCLUSION IN MONIBUS RES OP PARA 3 WHICH DEALS WITH MEMBERSHIP. UK, AUSTRALIAN AND ROK REPS THEN CONFIRMED GOVTS' REACTIONS TO EARLIER DRAFT REPORTED REFTEL C. AMB MAITLAND (UK) SAID HE AUTHORIZED SUPPORT THAT DRAFT RES AND HAS AUTHORITY TO CO-SPONSOR. DEPUTY PERMREP DUNCAN CAMPBELL (AUSTRALIA) SAID HIS GOVT HAD NO OBJECTION TO DRAFT RES BUT HE WILL HAVE NO FORMAL AUTHORITY CO-SPONSOR UNTIL WHITLAM SIGNS OFF ON DRAFT. CAMPBELL ADDED THAT HE FULLY EXPECTS TO RECEIVE SUCH AUTHORITY OVER NIGHT. PARK (ROK) SAID HIS GOVT FULLY APPROVED OF THAT DRAFT.

2. TAKING UP SUGGESTIONS FOR CHANGES, OGISO SAID TOKYO SUGGESTED CERTAIN CHANGES, BUT JAPANESE AGREEMENT TO SUPPORT RES NOT CONTINGENT ON ACCEPTANCE THESE CHANGES. JAPANESE SUGGESTED CHANGES ARE KEYED TO REFTEL C AND ARE AS FOLLOWS:

A. PREAM PARA 2: INSET QUOTE WITH APPROVAL END QUOTE AFTER NOTING AND BEFORE QUOTE THE JOINT COMMUNIQUE END QUOTE. ALSO IN PARA 2 INSERT QUOTE AND AGREEING IN PRINCIPLE TO THE PEACEFUL AND INDEPENDENT UNIFICATION OF KOREA END QUOTE. WITH JAPANESE CHANGES PREAMBULAR PARA TWO WOULD READ QUOTE NOTING WITH APPROVAL THE JOINT COMMUNIQUE ISSUED AT SEOUL AND PYONGYANG ON 4 JULY 1972 AND AGREEING IN PRINCIPLE TO THE PEACEFUL AND INDEPENDENT UNIFICATION OF KOREA AND THE CONTINUATION OF THE DIALOGUE BETWEEN THE TWO PARTS OF KOREA. END QUOTE.

B. PREAMBULAR PARA 5: DELETE QUOTE THAT TENSION IN KOREA HAS NOT BEEN TOTALLY ELIMINATED AND END QUOTE. WITH JAPANESE CHANGE PREAMBULAR PARA 5 WOULD READ QUOTE AWARE, HOWEVER, THAT THE ARMISTICE AGREEMENT OF 27 JULY 1953 REMAINS INDISPENSABLE TO THE MAINTENANCE OF PEACE AND SECURITY IN THE AREA END QUOTE.

3. MAITLAND SAID UK HAD NO OBJECTIONS TO JAPANESE CHANGES.
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CAMPBELL SAID CANBERRA WOULD WISH CONSIDER IN DETAIL CHANGES IN PREAMBULAR PARA 2 WHICH MIGHT OPEN UP THE QUESTION OF THE INTERPRETATION OF JOINT COMMUNIQUE. IN VIEW OF DIFFERENCES BETWEEN ROK AND DPRK OVER INTERPRETATIONS, CAMPBELL SAID HE PREFERRED PRESENT FORMULATION. HE SAID HE HAD NO OBJECTIONS TO INSERTION OF QUOTE WITH APPROVAL END QUOTE IN FIRST PART OF PREAMBULAR PARA 2 AND HE HAD NO VIEW ON JAPANESE SUGGESTIONS FOR PREAMBULAR

PARA 5. REFERRING TO JAPANESE DESIRE TO RECONSIDER IN
NEAR FUTURE INCLUSION OF MEMBERSHIP LANGUAGE IN RES,
CAMPBELL SAID CANBERRA REGARDED THIS FORMULATION AS
VERY IMPORTANT BECAUSE OF ITS POLICY IMPLICATIONS AND
WOULD CONSIDER ITS INCLUSION IN OMNIBUS RES
ESSENTIAL.

4. PARK SAID THAT, AS REPORTED IN WG, DPRK INTERPRETATION
OF JOINT COMMUNIQUE TERM "INDEPENDENT UNIFICATION"
PROVIDES FOR NO UN ROLE. ROK ON OTHER HAND ATTACHES
GREAT IMPORTANCE TO UN INVOLVEMENT. ON PREAMBULAR PARA
5, ROK CONSIDERS PRESENT LANGUAGE WOULD HELP CONVINCE SOME
GREY AREA COUNTRIES. ROK, THEREFORE, WOULD FAVOR
MAINTAINING TEXT AS PREVIOUSLY AGREED AND NOT INCORPORATE
ANY JAPANESE SUGGESTIONS. ON MEMBERSHIP OPERATIVE
LANGUAGE, PARK SAID HE SHARED AUSTRALIA'S VIEW. ROK
CONSIDERS MEMBERSHIP LANGUAGE SO MILD THAT OBJECTIONS
FROM GREY-REA COUNTRIES WOULD BE MINIMAL. PARK AGREED THAT
IT MIGHT BE POSSIBLE TO RECONSIDER THIS SUBJECT IF
SOUNDINGS CLEARLY SHOW THAT ITS INCLUSION WOULD MEAN
DEFEAT OF OMNIBUS RES.

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5. REGARDING PREAM PARA 2, AMB SCALI NOTED US PREFERRED
PARA AS PREVIOUSLY AGREED, BUT HAD NO STRONG VIEW ON
INSERTION QUOTE WITH APPROVAL END QUOTE. COMMENT:

WE ALSO HAVE INFORMED KOREANS AND OTHERS THAT IF SEOUL OBJECTS WE WOULD SUPPORT ROK.

6. REGARDING PREAMB PARA 5, WE SAID, AS WE HAD INDICATED IN WORKING GROUP, THAT USG FELT PRESENT FORMULATION ON QUOTE TENSION UNQUOTE LAID GROUND WORK FOR OP PARA COVERING UNC PROBLEM. IF THIS PREAMBULAR LANGUAGE WEAKENED, WE MIGHT IMPLICITLY WEAKEN OPERATIVE LANGUAGE. THUS WE WOULD RECOMMEND TO WASHINGTON AGAINST DELETION THIS CLAUSE.

7. ON QUESTION OF BRACKETED LANGUAGE ON UNC IN PREAM PARA 5, MAITLAND AND CAMPBELL RECOMMENDED DELETION ON GROUNDS THAT LANGUAGE WOULD BE Milder WITHOUT REFERENCE. OGISO HAD NO OPINION ON BRACKETED LANGUAGE. PARK SAID HE PREFERRED THAT LANGUAGE BE RETAINED BECAUSE THIS ONLY EXPLICIT REFERENCE IN PRESENT LANGUAGE TO UNC AND HELPS EDUCATE UN MEMBERSHIP TO NEED FOR RETENTION UNC IN VIEW OF ARMISTIC AGREEMENTS. COMMENT: WE BELIEVE BRACKETED CLAUSE, WITH ITS SPECIFIC REFERENCE TO UNC, SHOULD, CONSISTENT WITH REFTEL INSTRUCTIONS, BE LEFT OUT OF THIS PARA. WE HAVE MADE THIS CLEAR TO KOREANS HERE AND ROK
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HAS REPORTED TO SEOUD. END COMMENT.

8. NONE OF FOUR RAISED SIGNIFICANT OBJECTIONS TO SUGGESTED US CHANGES IN OP PARA 4 (REFTEL B PARA 5) AND AGREED TO REPORT TO CAPITALS FOR APPROVAL. (HOWEVER, JAPANESE LATER INDICATED MISGIVINGS OVER RIGIDITY DISPLAYED IN THIS LANGUAGE COMPARED TO EARLIER WG PROPOSAL.)

9. IN INTERVENTION ON SEPARATE SUBJECT, OGISO NOTED THERE HAD BEEN SOME DISCUSSION AT WG ON WHO WOULD INTRODUCE AND EXPLAIN THE DRAFT RES AT CO-SPONSORS MEETING AND JAPAN WAS SUGGESTED AS POSSIBLE CANDIDATE. OGISO SAID TOKYO HAS INSTRUCTED HIM NOT TO PLAY A CONSPICUOUS ROLE CONCERNING THE INTRODUCTIONS OF THIS RES. THEREFORE, HE SAID, JAPAN WOULD NOT BE ABLE TO INTRODUCE OR EXPLAIN THE RES AT CO-SPONSORS MEETING.

10. REGARDING TIMING OF CO-SPONSORS MEETING, WG AGREED THAT FIRST CO-SPONSORS MEETING, ORIGINALLY PLANNED FOR AUG 31, WOULD HAVE TO BE DELAYED UNTIL NEXT WEEK ALTHOUGH SEPT 7 RETAINED AS TARGET DATE FOR TABLING. DESPITE SOME PRESSURE TO CONVENE CO-SPONSORS MEETING SEPT 4, MISSION HEADS IN END AGREED TO CALL MEETING SEPT 5 AT 11:00 A.M. WITH LABOR DAY INTERVAL, AUG 31 AND SEPT 4 OFFER ONLY TWO DAYS TO ALLOW FOR FIVE DELS TO MAKE PRELIMINARY APPROACHES TO POTENTIAL CO-SPONSORS AND TO SHOW THEM DRAFT RES WHICH WE WOULD DISCUSS WITH THEM WHEN EXTENDING INVITATION. WE HOPE AS

RESULT THESE APPROACHES THAT THEY WOULD BE IN POSITION TO EXPRESS FAVORABLE REACTIONS BY TIME THEY JOIN OTHERS IN SEPT 5 MEETING.

11. ALL PARTICIPANTS AGREED TO REQUEST INSTRUCTIONS OVER NIGHT TO PERMIT FINAL AGREEMENT ON LANGUAGE BY MORNING AUG 31 SO THAT PRELIMINARY BILATERAL APPROACHES TO CO-SPONSORS CAN BEGIN IMMEDIATELY.

12. RECOMMENDATION: THAT DEPT APPROVE TEXT WITH ONLY MINOR JAPANESE CHANGE IN PREAM PARA 2 AND THUS SUPPORT OUR NEGATIVE REACTION TO OTHER JAPANESE PROPOSALS. IF OTHER FOUR CAPITALS CONCUR, THIS TEXT WILL BE GIVEN TO CO-SPONSORS, PER ABOVE PARA 11.

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13. ACTION REQUESTED: APPROVAL BY 11:00 A.M. AUG 31 OF MINOR LANGUAGE ADDITION TO MAKE PREAM PARA 2 BEGIN QUOTE NOTING WITH APPROVAL END QUOTE. THIS ADDITION INCORPORATED IN FULL TEXT SENT USUN 3038.

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TERRITORIAL REVERSION, TROOP REDUCTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 31 AUG 1973
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: elyme
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973USUNN03039
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: P750008-2058
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t1973081/aaaaaaff.tel
Line Count: 249
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: 73 USUN 3015, 73 STATE 172570, 73 USUN 3001, 73 USUN 3038
Review Action: RELEASED, APPROVED
Review Authority: elyme
Review Comment: n/a
Review Content Flags:
Review Date: 10 OCT 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <10-Oct-2001 by thigpegh>; APPROVED <12-Dec-2001 by elyme>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: KOREA IN 28TH UNGA: AUG 30 MEETINGS
TAGS: MARR, PBOR, KS, KN, UNGA
To: n/a
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005